

AHC Media March 7, 2016

## Grievances and Complaints: Compliance with CMS, TJC & DNV Standards



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### Speaker



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Education Consulting
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### Objectives

- Explain CMS regulations for grievances, including the requirement to have a grievance committee.
- Discuss the Joint Commission complaint standards in the patient's right (RI) chapter.
- Explain new and revised standards, regulations, and laws put forth by CMS, TJC and the federal government.
- Evaluate compliance requirements and penalties.

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### You Don't Want One of These

The image is a collage. On the left, there is a wooden gavel resting on a scale of justice. In the center, a blue book titled 'STATE OPERATIONS MANUAL' is visible. On the right, a woman in a light-colored hospital uniform is looking at a document. The background includes a grid with text such as 'STATEMENT OF DEFICIENCIES AND PLAN OF CORRECTION', 'PROVIDER/SPECIFIC IDENTIFICATION NUMBER', 'NAME OF FACILITY', 'STATE AGENCY DPT # STATE', 'DATE OF STATEMENT OF DEFICIENCIES', 'STATE AGENCY SHOULD BE NOTIFIED BY FAX', 'REGULATION OR JC CODE/FACILITY INFORMATION', 'ID', 'PHONE', 'FAX', and 'DATE'.

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### Objectives

- Discuss the requirement that hospitals must follow the CMS CoP regulations on grievances if they receive Medicare reimbursement
- Recall that CMS requires hospitals to have a grievance committee
- Describe that hospital boards must approve the grievance policy and procedure
- Recall that the Joint Commission and DNV Healthcare has standards on complaints/grievances

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### Introduction

The slide features two small images. The left image shows two surgeons in blue scrubs and masks performing an operation. The right image shows a female doctor with a stethoscope around her neck, looking at a patient's chart.

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## The Conditions of Participation (CoPs)

- Regulations first published in 1986
  - Many revisions since then
  - Manual updated more frequently now
- First regulations are published in the **Federal Register** then CMS publishes the **Interpretive Guidelines** and some have **survey procedures** <sup>2</sup>
  - Hospitals should check this website once a month for changes and to see if manual updated
  - CMS reserves the right to tinker with the survey memo changes and when final published in a transmittal and then updates the manual

<sup>1</sup>www.access.gpo.gov/fr/index.html <sup>2</sup>www.cms.hhs.gov/SurveyCertificationGenInfo/PMSR/list.asp

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## Subscribe to the Federal Register Free

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## CMS Survey and Certification Website

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Title	Memo #	Posting Date	Fiscal Year
Home Health Agency (HHA) Survey Protocol Training Item Revised	52-HHA	2015-09-11	2015
Revised Quality Indicator Survey (QIS) Training Process and Clarification of Trainer Roles and Responsibilities	15-50-NH	2015-08-28	2015
Home Health Agencies (HHAs), Change of Address -- Notification of the Medicare Administrative Contractor (MAC)	15-51-HHA	2015-08-28	2015
Final Rule, SNF Medicare FY 2016 Payments, Quality Reporting, Value-Based Purchasing and Staffing Data Collection Requirements -- Informational Only	15-49-NH	2015-08-07	2015
Publication of Medicare and Medicaid Programs, Reform of Requirements for Long-Term Care Facilities, Proposed Rule (CMS-3269-F) -- Informational Only	15-46-NHs	2015-07-17	2015
Medication-Related Adverse Events in Nursing Homes	15-47-NH	2015-07-17	2015
Intermediate Care Facilities for Individuals with Intellectual Disabilities (ICF/IID) Appendix J, Part II -- Clarifications to the Interpretive Guidance at Tag W167 for 5403.430(d)(3)	15-48-ICF/IID	2015-07-17	2015
Advanced Copy -- Update to Ambulatory Surgical Center (ASC) Infection Control Survey Worksheet (ICSW)	15-43-ASC	2015-06-26	2015
Use of Portable Reverse Osmosis (RO) Units and Block Carbon	15-44-ESRD	2015-06-26	2015
Clarification of Critical Access Hospital (CAH) Rural Status, Location and Distance Requirements	15-45-CAH	2015-06-26	2015

Showing 1 to 10 of 649 entries

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### Medicare State Operations Manual

#### Appendix

Email questions to CMS at [hospitalscg@cms.hhs.gov](mailto:hospitalscg@cms.hhs.gov)

- Each Appendix is a separate file that can be accessed directly from the SOM Appendices Table of Contents, as applicable.
- The appendices are in PDF format, which is the format generally used in the IOM to display files. Click on the red button in the 'Download' column to see any available file in PDF.
- To return to this page after opening a PDF file on your desktop, use the browser "back" button. This is because closing the file usually will also close most browsers

[New website at www.cms.hhs.gov/manuals/downloads/som107\\_Appendixtoc.pdf](http://www.cms.hhs.gov/manuals/downloads/som107_Appendixtoc.pdf)

App. No.	Description	PDF File
A	Hospitals	2,185 KB
AA	Psychiatric Hospitals	606 KB

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## CoP Manual Also Called SOM

### State Operations Manual

#### Appendix A - Survey Protocol, Regulations and Interpretive Guidelines for Hospitals

Table of Contents  
(Rev. 141, 07-10-15)

[Transmittals for Appendix A](#)

[Survey Protocol](#) [www.cms.hhs.gov/manuals/downloads/som107\\_Appendixtoc.pdf](http://www.cms.hhs.gov/manuals/downloads/som107_Appendixtoc.pdf)

**Introduction**

- Task 1 - Off-Site Survey Preparation
- Task 2 - Entrance Activities
- Task 3 - Information Gathering/Investigation
- Task 4 - Preliminary Decision Making and Analysis of Findings
- Task 5 - Exit Conference
- Task 6 - Post-Survey Activities

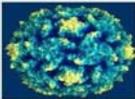
**Psychiatric Hospital Survey Module**

**Psychiatric Unit Survey Module**

**Rehabilitation Hospital Survey Module**

**Inpatient Rehabilitation Unit Survey Module**

**Hospital Survey and Survey Module**




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## Access to Hospital Complaint Data

DEPARTMENT OF HEALTH & HUMAN SERVICES  
Centers for Medicare & Medicaid Services  
1600 Research Boulevard, Mail Stop 7252, 16  
Washington, DC 20894

**Center for Clinical Standards and Quality/Survey & Certification Group**

Ref S&C: 13-21-ALL

**DATE:** March 22, 2013  
**TO:** State Survey Agency Directors  
**FROM:** Director, Survey and Certification Group  
**SUBJECT:** Access to Statements of Deficiencies (CMS-2567) on the Web for Skilled Nursing Facilities, Nursing Facilities, Hospitals, & Critical Access Hospitals



**Memorandum Summary**

- Survey Findings Posted on <http://www.cms.gov>:** In July 2012, the Centers for Medicare & Medicaid Services (CMS) began posting selected Statements of Deficiencies (CMS-2567s) for skilled nursing facilities and nursing facilities on Nursing Home Compare. In March 2013, CMS began posting CMS-2567s for short-term acute care hospitals and critical access hospitals (CAHs) for surveys based on complaint investigations. This memorandum describes the contents and location of these files.
- Other Web-based Tools Based on These Data:** At least two additional webtools, provided by private parties (Private and the Association for Health Care Journalism), publish information based on the CMS-2567 data. These webtools are independent of CMS. CMS does not endorse or sponsor any particular private party application.
- Place of Correction (POC):** The posted CMS data do not contain any POC information. State Survey Agencies (State and CMS Regional Offices (RO)) may see an increase in requests for both the CMS-2567 and any associated POC.
- Questions:** Please see questions in the memorandum that will require an attachment of frequently asked questions in order to provide answers to other questions that may arise.

**Background – Nursing Home Survey Findings**  
In July 2012, CMS began posting nursing home statements of deficiencies through the [www.cms.gov](http://www.cms.gov)

## Updated Deficiency Data Reports

Home | About CMS | Navigation Center | FAQs | Archive | [Share](#) | [Help](#) | [Email](#) | [Print](#)

**CMS.gov**  
Centers for Medicare & Medicaid Services

Learn about your healthcare options

Medicare
Medicaid
Medicare/Medicaid
Private Medicare
Repayment Center
Regulations and Enforcement
Research, Statistics, and Outreach and Education

**Survey & Certification - Deficiency & Compliance**

**Hospitals**

This page provides basic information about being certified as a Medicare and/or Medicaid hospital provider and includes links to applicable laws, regulations, and compliance information.

A hospital is an institution primarily engaged in providing, by or under the supervision of physicians, inpatient diagnostic and therapeutic services or rehabilitation services. Critical access hospitals are certified under separate standards. Private hospitals are subject to additional regulations beyond basic hospital conditions of participation. The State Survey Agency evaluates and certifies each participating hospital as a whole for compliance with the Medicare requirements and certifies it as a single provider institution.

Under the Medicare provider-based rules it is possible for some hospitals to have multiple inpatient campuses and outpatient locations. It is not possible to certify only part of a participating facility. Participating facilities that do not participate in Medicare as a Direct Care Provider (DCP) are not required to participate in their entirety.

However, the following are not considered parts of the hospital and are not to be included in the evaluation of the hospital's compliance:

- Components appropriately certified as other kinds of providers or suppliers, i.e., a dialysis unit, skilled nursing facility, and/or other part of a hospital's facility.
- Residential, residential, and non-residential units not meeting certain definitions in the Social Security Act, and
- Physician offices located in space owned by the hospital but not functioning as hospital outpatient services.

**Accredited Hospitals** A hospital accredited by a CMS-approved accreditation program may substitute accreditation under that program for survey by the State Survey Agency. Surveys assess the hospital's compliance with the Medicare Conditions of Participation (CoP) for all services, areas and locations covered by the hospital's provider agreement under its CMS Certification Number (CCN).

Although the survey generally occurs during daytime working hours (Monday through Friday), surveys may conduct

[www.cms.gov/Medicare/Provider-Enrollment-and-Certification/CertificationandCompliance/Hospitals.html](http://www.cms.gov/Medicare/Provider-Enrollment-and-Certification/CertificationandCompliance/Hospitals.html)

## Can Count the Deficiencies by Tag Number

Line	Agency	State	CCN	Survey Type	Deficiency Tag	Description
20	DOCTORS HOSPITAL OF MICHIGAN	MI	461	Short Term	A	2567-1012 Based on record review and interview, the facility failed to ensure that
21	NATIONAL JEWISH HOSPITAL	CO	143	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
22	SANT JUAN REGIONAL HOSPITAL	PR	3002	Short Term	A	2567-1012 Based on interview and record review, the hospital failed to have a safe
23	EDMONTON HOSPITAL AND HEALTH SERVICES	AB	10334	Critical Access H	C	2567-1012 Based on review of APR, review of staffing guidelines, review of APR and
24	HOLCOMB MEDICAL CENTER	GA	10406	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
25	BRANDON REGIONAL HOSPITAL	OR	10121	Short Term	A	2567-1012 Based on clinical record review, staff interview and review of policy and
26	CHRISTUS FATHERICK HOSPITAL	TX	10681	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
27	COLUMBIA REGIONAL HEALTHCARE SYSTEM	MO	10740	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
28	DANA-FABER CANCER INSTITUTE	MA	10723	Short Term	A	2567-1012 Based on review of documentation and confirmed by staff interviews, ho
29	GOOD SAMARITAN MEDICAL CENTER	MS	10841	Short Term	A	2567-1012 Based on clinical record review and staff interview the facility failed to
30	LONG BEACH MEDICAL CENTER	CA	10916	Short Term	A	2567-1012 Based on record review, the facility failed to ensure that the patient's
31	MANATEE MEMORIAL HOSPITAL	FL	10928	Short Term	A	2567-1012 Based on record review, policy review and staff interview it was determi
32	MISSOURI BAPTIST MEDICAL CENTER	MO	10931	Short Term	A	2567-1012 Based on observation, interview, and record review, the facility failed to
33	NORTHWEST MEDICAL CENTER	OR	10938	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
34	REEDER HOSPITAL CENTER	OR	10938	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
35	SANT ANTONIO HOSPITAL	TX	11024	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
36	SANT GAMBERINO REGIONAL HOSPITAL	VA	11028	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
37	SOUTHWESTERN REGIONAL MEDICAL CENTER	TX	11029	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
38	STANFORD HOSPITAL	CA	11045	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
39	STAMFORD GARY HOSPITAL	CA	11045	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
40	WELLS RIVERS GENERAL HOSPITAL	VT	11046	Short Term	A	2567-1012 Based on review of facility policy, facility documents, medical records
41	WILSON MEDICAL CENTER	CA	11063	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
42	WINDSOR GENERAL HOSPITAL	OR	11068	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
43	WYOMING MEDICAL CENTER	WY	11069	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
44	WYOMING HOSPITAL, INC	WY	11069	Short Term	A	2567-1012 Based on review of hospital documentation and interviews with facility
45	PLAZA MEDICAL CENTER OF FORT WORTH	TX	11070	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
46	CARL MARSH MEDICAL CENTER	TX	11070	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
47	GEORGINA COMBUNITY MEDICAL CENTER	TX	11074	Short Term	A	2567-1012 "NOTES" TERMS IN BRACKETS HAVE BEEN EDITED TO PROTECT CONFIDEN
48	SEVENA HOSPITAL VIRGINIA MEDICAL CENTER	VA	11074	Short Term	A	2567-1012 Based on a complaint investigation, document review and interview, the

Grievance Deficiencies		
Tag	Section	JULY 16 2015
118	Pt Rights Grievances	196
119	Review of Grievances	88
120	Timely Referral of Grievances	14
121	Grievance Procedures	19
122	Grievance Review Times	103
123	Notice of Grievance Decisions	270
		<b>Total 690</b>

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## CMS Hospital CoPs on Grievances




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## Patient Rights Standards

- The Patient's Rights section contains the grievance provisions which starts at Tag 118
- Establishes minimum protections and rights for patients
- Examples:
  - The right to notification of rights and exercise of rights
  - The right to privacy and safety, confidentiality of medical records and to be free from unnecessary R&S
  - Right to have advance directives followed
  - The right to pick who will visit them

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**A-0118**

(Rev. 37, Issued: 10-17-08; Effective/Implementation Date: 10-17-08)

**§482.13(a)(2) The hospital must establish a process for prompt resolution of patient grievances and must inform each patient whom to contact to file a grievance.**

**Interpretive guidelines §482.13(a)(2)**

The patient should have reasonable expectations of care and services and the facility should address those expectations in a timely, reasonable, and consistent manner. Although 482.13(a)(2)(i) and (iii) address documentation of facility time frames for a response to a grievance, the expectation is that the facility will have a process to comply with a relatively minor request in a more timely manner than a written response. For example, a change in bedding, housekeeping of a room, and serving preferred food and beverage may be made relatively quickly and would not usually be considered a "grievance" and therefore would not require a written response.

The hospital must inform the patient and/or the patient's representative of the internal grievance process, including whom to contact to file a grievance (complaint). As part of its notification of patient rights, the hospital must provide the patient or the patient's representative a phone number and address for lodging a grievance with the State agency. The hospital must inform the patient that he/she may lodge a grievance with the State agency (the State agency that has licensure survey responsibility for the hospital) directly, regardless of whether he/she has first used the hospital's grievance process.

A "patient grievance" is a formal or informal written or verbal complaint that is made to the hospital by a patient, or the patient's representative, regarding the patient's care (when the complaint is not resolved at the time of the complaint by staff present), abuse or neglect, issues related to the hospital's compliance with the CMS Hospital Conditions of Participation (CoPs), or a Medicare beneficiary billing complaint related to rights and limitations provided by §2 CFR 489.

- "Staff present" includes any hospital staff present at the time of the complaint or who can quickly be at the patient's location (i.e., nursing, administration, nursing)

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### Who Does This Apply?

- All hospitals that participate in the Medicare or Medicaid program
  - Most hospitals in this country except VA hospitals
  - All parts and locations of the hospital
- Includes short term, surgical, psychiatric, rehabilitation, long term care, children's and alcohol drug facilities
- Does not apply to CAH
  - However, CAH should have policy and include most of these requirements
  - Applies whether or not a hospital is accredited by TJC, CIHQ, AOA Healthcare Facilities Accreditation Program, or DNV Healthcare

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### Standard # 1 Notice of Rights Tag A-0116

- Notice of Patient Rights and Grievance Process
- Hospital must ensure the notice requirement of patient rights is met
- The rights must be provided in a manner and language the patient will understand
  - The issue of low health literacy where 20% of population reads at a sixth grade level
  - Hospital documents written at an 11<sup>th</sup> grade level
  - 52% of patients could not understand their medication instruction sheets or understand their discharge instructions

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## Interpreters Rule #1

- Also the issue of limited English proficiency (LEP)
- There are 55 million patients whose primary language is not English
- Must have P&P to ensure patients have information necessary to exercise their rights
- Studies show that patients with limited English proficiency have a higher rate of readmission
- Need to have interpreter present for critical parts of care such as informed consent and discharge instructions

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## Interpreters

- A hospital must ensure interpreters are available
- Make sure communication needs of patients are met
- Recommend qualified interpreters or certified deaf interpreters
- Must comply with Civil Rights law and OCR (Office of Civil Rights)
- Consider if discussing a grievance with a LEP patient (Limited English Proficiency)
- See the Joint Commission standards on patient centered communications

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The screenshot shows the HHS.gov website. The main heading is 'Civil Rights' with sub-sections for 'Office for Civil Rights', 'Civil Rights', and 'Health Information Privacy'. The 'Civil Rights' section is expanded to show 'Limited English Proficiency (LEP)'. It includes a description of LEP, a list of 'LEP Resources and Tools' with links to various guidance documents, and a 'Training up for Language Access Education' section. A sidebar on the left lists various civil rights topics like 'Clearance for Medicare Provider Applicants' and 'HIV/AIDS'. A URL 'www.hhs.gov/ocr/civilrights/resources/pecialtopics/lep/' is visible at the bottom right of the screenshot.

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**HR Can Check Registry**

THE NATIONAL BOARD OF CERTIFICATION FOR MEDICAL INTERPRETERS

ABOUT US GET CERTIFIED F.A.Q. INFORMATION REGISTRY CONTACT MAILING LIST

THE NATIONAL CERTIFICATION

REGISTRY OF CERTIFIED MEDICAL INTERPRETERS

There are currently 1149 certified medical interpreters in our registry.

Search: Last Name or First Letter:  Language:

City:  State:

Country:

CMI#	Expires	Name	Language	City	State	Country
100114	01/10/2016	Larissa Abajo	Spanish	Lafayette	Colorado	Contact United States
100577	12/18/2017	Charlene Miriam Abraczinskas	Spanish	Raleigh	North Carolina	Contact United States
101046	03/01/2018	Esmeralda Alba Naranjo	Spanish	Bavaria	Wisconsin	Contact United States

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## CMS Hospital CoPs

- Interpretative guidelines are on the CMS website<sup>1</sup>
  - Look under state operations manual (SOM)
  - Appendix A, Tag A-0001 to A-1164
  - Hospitals should also check the CMS transmittals once a month for changes <sup>2</sup>
  - Critical access hospitals have a separate manual under appendix W
- All the manuals are found on CMS website <sup>2</sup>

<sup>1</sup>www.cms.gov

<sup>2</sup>http://www.cms.hhs.gov/manuals/downloads/som107\_Appendicestoc.pdf

<sup>3</sup> http://www.cms.gov/Transmittals/01\_overview.asp

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## Notice of Patient Rights 117

- Rule #2 - A hospital must inform each patient of the patient's rights in advance of furnishing or discontinuing care
- Must protect and promote each patient's rights
- Must have P&P to ensure patients have information on their
- All patients, inpatients and outpatients, must be informed of their rights
  - Best to do in writing
- Grievance requirements should appear in the written copy of the patient rights

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### One Hospital's Way to Comply

- One hospital has the registration person initiate four sections that are required to show that the information was given
  - Name of person at hospital to contact if any concerns
  - Notice that the patient can contact the state QIO (2 BFCC QIOs) or state agency with concerns or complaints
  - Visitation information provided
  - Patient has a right to discharge planning
- The hospital also has the admitting nurse cover the information with the patient and document this
- This way a hospital can prove to the CMS surveyor that these standards have been met

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### Notice of Patient Rights 117

- Hospitals are expected to take reasonable steps to determine the patient's wishes regarding designation of a patient representative
  - Patient representative can be the parent of a minor child, the guardian, DPOA of an incapacitated patient, or a patient advocate/support person (care partner)
- If the patient is not incapacitated and has a patient representative, you must give notice of patient rights to BOTH the patient and their representative
  - Patient provides orally or in writing and author highly recommends you get it in writing

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### Notify Patient of Their Rights

- If the patient is incapacitated and someone presents with an advance directive, then the patient rights information is given to the patient's representative such as the DPOA or support person/visitation advance directive
- If the patient is incapacitated and there is no written advance directive on file, then provide it to whoever asserts they are the spouse, domestic partner, parent, or other family member
  - Thus **they are** the patient representative
  - Cannot demand supporting documentation unless two people claim to be the patient representative

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### Notify Patient of Their Rights 117

- Must follow any specific state law
- State law can specify a procedure for determining who can be a patient representative if the patient is incapacitated (not competent)
- Hospitals must adopt policies and procedures on this
- Staff should be trained on this
- If hospital refused an individual to be treated as the patient's representative then this must be documented in the medical record along with basis for refusal

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### Notify Patient of Their Rights 117

- Consider having a copy of the patients rights on the back of the general admission consent form and acknowledgment of the NPP (Notice of Privacy Practice)
- Include the sentence that patient acknowledges receipt of their patient rights or document when written patient rights statement is given
  - And that if support person is present that have also been give a copy of the patient rights statement
- Can include the required information on visitation
- Document that the patient rights was also given to the patient representative

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### Survey Procedure 117

- This standard has a survey procedure section
- It is instructions to the surveyor on what they are suppose to do
- The surveyor is to ask patients if the hospital informed them about their patient rights
  - Be sure registration clerk or nurse informs the patient of their rights and this is documented
- Surveyor is to determine the hospital's policy for notifying them of their patient rights
  - This includes both inpatients and outpatients

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### Grievance Process 118

- Rule #3 - The hospital must have a process for prompt resolution of patient grievance
- Patients should have a reasonable expectation of care and service
- Hospital must inform each patient where to file a grievance
  - Consumer advocate, risk management department etc.
  - Provide phone number to contact designated person
- Patients have the right to have their concerns addressed in a timely, reasonable, and consistent manner

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#### A-0118

(Rev. 37, Issued: 10-17-08; Effective/Implementation Date: 10-17-08)

§482.13(a)(2) The hospital must establish a process for prompt resolution of patient grievances and must inform each patient whom to contact to file a grievance.

#### Interpretive guidelines §482.13(a)(2)

The patient should have reasonable expectations of care and services and the facility should address those expectations in a timely, reasonable, and consistent manner. Although 482.13(a)(2)(i) and (iii) address documentation of facility time frames for a response to a grievance, the expectation is that the facility will have a process to comply with a relatively minor request in a more timely manner than a written response. For example, a change in bedding, housekeeping of a room, and serving preferred food and beverage may be made relatively quickly and would not usually be considered a "grievance" and therefore would not require a written response.

The hospital must inform the patient and/or the patient's representative of the internal grievance process, including whom to contact to file a grievance (complaint). As part of its notification of patient rights, the hospital must provide the patient or the patient's representative a phone number and address for lodging a grievance with the State agency. The hospital must inform the patient that he/she may lodge a grievance with the State agency (the State agency that has licensure survey responsibility for the hospital) directly, regardless of whether he/she has first used the hospital's grievance process.

A "patient grievance" is a formal or informal written or verbal complaint that is made to

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### Grievance Process 118

- CMS provides a definition which you need to include in your policy
  - Use the CMS CoP definition of grievance which is used by DNV Healthcare
  - TJC does not have a definition of complaint in the glossary so use the CMS definition
- If TJC accredited, combine P&P with complaint section at RI.01.07.01
  - The patient and family have a right to have grievances/complaints reviewed by hospital

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### Grievance Process 118

- **Definition:** A patient grievance is a formal or informal written or verbal complaint
  - When the verbal complaint about patient care is not resolved at the time of the complaint by **staff present**
  - By a patient, or a patient's representative,
  - Regarding the patient's care, abuse, or neglect, issues related to the hospital's compliance with the CMS CoP
  - Or a Medicare beneficiary billing complaint related to rights and limitations provided by 42 CFR 489.

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### Grievances 0118

- Hospitals should have process in place to deal with minor requests in more timely manner than a written request
  - Examples: Change in bedding, housekeeping of room, and serving preferred foods
  - Does not require written response
- If complaint cannot be resolved at the time of the complaint or requires further action for resolution, then it is a grievance
- Then all the CMS requirements for grievances must be met

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### Patient or Their Representative

- If someone other than the patient complains about care or treatment:
  - First need to contact the patient and ask if this person is their authorized representative
  - If not an authorized representative, then it still may be a complaint under the Joint Commission standard
  - However, the July 1, 2009 changes brought TJC and CMS standards closer but not completely cross walked
  - Note that TJC calls it complaints but CMS uses the terminology of grievances and DNV calls it grievances

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### Patient or Their Representative

- It is not a grievance by CMS's definition if the patient is satisfied with the care but a family member is not
- If person is the authorized representative of the patient then need to obtain patient's permission to discuss medical record information with that person because of the HIPAA law
  - Increased penalties for violating HIPAA so need to do this right
  - Document patient's permission to discuss PHI with their representative
- Be sure to document both of these elements in the risk management file or other file

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### Grievances Tag 118

- Billing issues are not generally grievances unless a quality of care issue
- A written complaint is always a grievance whether inpatient or outpatient
  - Email and fax is considered to be a written grievance
- Information on patient satisfaction surveys is generally not a grievance
  - Unless patient asks for resolution or unless the hospital usually treats that type of complaint as a grievance

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### Grievances 118

- If complaint is telephoned in after patient is dismissed then this is also considered a grievance
- All complaints on abuse, neglect, or patient harm will always be considered a grievance
  - Exception is if post hospital verbal communication would have been routinely handled by staff present
  - This is a minor exception and suggest you use exact language from Tag 118 in your P&P
- If patient asks you to treat as a grievance it will always be a grievance or if patient says it is not a grievance then follow their wishes and document
- Does not have to use the word "grievance"

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- Patient complaints that are considered grievances also include situations where a patient or a patient's representative telephones the hospital with a complaint regarding the patient's care or with an allegation of abuse or neglect, or failure of the hospital to comply with one or more CoPs, or other CMS requirements. Those post-hospital verbal communications regarding patient care that would routinely have been handled by staff present if the communication had occurred during the stay/visit are not required to be defined as a grievance.
- All verbal or written complaints regarding abuse, neglect, patient harm, or hospital compliance with CMS requirements are considered grievances for the purposes of these requirements.
- Whenever the patient or the patient's representative requests that his or her complaint be handled as a formal complaint or grievance or when the patient requests a response from the hospital, the complaint is considered a grievance and all the requirements apply.

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### Grievance Process

- If issue is resolved promptly then it is NOT a grievance
- Conduct in-services on importance of "PR" and Good Customer service and get staff to deal with patient's request timely
  - Less likely to have complaints and grievance if good patient experience
- Monitor patient satisfaction surveys
- Disgruntled patients will contact CMS, Joint Commission, state department of health, QIO, OIG, OCR, OSHA, DNV, AOA, CIHQ, and others

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### Grievance Process Survey Procedure

- CMS instructs the surveyors to do the following
  - Review the hospital policy to assure its grievance process encourages all personnel to alert appropriate staff concerning grievances
  - How do you do this?
    - standard form, education in orientation, yearly skills lab etc.
- Hospital must assure that grievances involving situations that place patients in immediate danger are resolved in a timely manner
- Conduct audits and QAPI to make sure your facility is following its grievance P&P

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### Grievance Process Survey Procedure

- Surveyor will interview patients to make sure they know how to file a grievance
- Including the right to notify the state agency
  - Provide phone number of state department of health and QIO
  - Remember TJC APR (Accreditation Participation Requirements) requirements regarding unresolved patient safety concerns
  - So include all three in your patient rights statement
- Should be provided to the patient or their representative in writing
- Patient admission representative points out section in general consent form and NPP on grievances

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### Grievance Process 119

- Rule #4 The hospital must establish a process for prompt resolution
- Inform each patient whom to contact to file a grievance by name or title
- This must include patient representative and phone number and address of state agency
- Does operator know who to route calls to?
- Do you have a form accessible to all?

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### Grievance Process 119

- Rule #5 The hospital's governing board must approve and should be responsible for the effective operation of the grievance process
  - Elevates issue to higher level
- Have a process to address complaints timely
- Coordinate data for QAPI and look for opportunities for improvement
  - Data on grievances must be incorporated into the QAPI program (118)
- You must read this section with the next rule
- Most boards will delegate this to hospital staff to do

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### Rule #6 The Board 119-120

- The hospital's board must review and resolve grievances, unless it delegates the responsibility in writing to the grievance committee
- Board is responsible for effective operation of grievance process making sure grievance process reviewed and analyzed thru hospital's PI program
- **Grievance committee** must be more than one person and committee needs adequate number of qualified members to review and resolve
  - CMS does not say what their function is or how many times to meet

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### Grievance Survey Procedure

- Make sure your governing board has approved the grievance process
- Look for this in the board minutes or a resolution that the grievance process has been delegated to a grievance committee
  - Consider attaching the board minutes or resolution to the policy or reference it to the date of the board meeting
- Does hospital apply what it learns?
  - Remember to evaluate the system analysis theory to determine if system problem

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### Grievance Process 120

- Rule #7 – The grievance process must include a mechanism for timely referral of patient concerns regarding the quality of care or premature discharge, to the appropriate QIO
- Each state has a QIO under contract from CMS and list of QIOs<sup>1</sup>
- QIO or Quality Improvement Organizations are CMS contractors who are charged with reviewing the appropriateness and quality of care rendered to Medicare beneficiaries in the hospital setting

<sup>1</sup><http://www.qualitynet.org/dcs/ContentServer?pagename=Medqic/MQGeneralPage/GeneralPageTemplate&name=QIO%20Listings>

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### Beneficiary & Family Centered Care QIOs

- Beneficiary and Family Centered Care (BFCC)-QIOs will manage:
  - All beneficiary complaints,
  - Quality of care reviews,
  - EMTALA,
  - And other types of case reviews
- To ensure consistency in the review process while taking into consideration local factors important to beneficiaries and their families

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### KEPRO and Livanta QIOs

#### Beneficiary and Family Centered Care - Quality Improvement Organizations (BFCC-QIOs)




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### Beneficiary & Family Centered Care QIOs

- **Area 1 – Livanta**  
9090 Junction Drive, Suite 10  
Annapolis Junction, MD 20701  
Toll-free: 866-815 5440  
[www.BFCCQIOAREA1.com](http://www.BFCCQIOAREA1.com)
- **Area 2 – KEPRO**  
5201 W. Kennedy Blvd., Suite 900  
Tampa, FL 33609  
Toll-free: 844-455-8708  
[www.keprogio.com](http://www.keprogio.com)
- **Area 3 – KEPRO**  
5700 Lombardo Center Dr., Suite 100  
Seven Hills, OH 44131  
Toll-free: 844-430-9504  
[www.keprogio.com](http://www.keprogio.com)
- **Area 4 – KEPRO**  
5201 W. Kennedy Blvd., Suite 900  
Tampa, FL 33609  
Toll-free: 855-408-8557  
[www.keprogio.com](http://www.keprogio.com)
- **Area 5 – Livanta**  
9090 Junction Drive, Suite 10  
Annapolis Junction, MD 20701  
Toll-free: 877-588-1123  
[www.BFCCQIOAREA5.com](http://www.BFCCQIOAREA5.com)

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### QIO Quality Improvement Organizations

- QIOs make hospitals aware of fact they have a complaint regarding the quality of care, a disagreement with coverage decision or wish to appeal a premature discharge
- Patient can ask that complaint be forwarded to the QIO by the hospital or can complain directly to the QIO
- Hospitals do not need to forward to the state QIO unless the patient specifically requests
  - Consider in the patient rights section to request patient give you an opportunity to address it first

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### Grievance Procedure 121

- Must have a clear procedure for the submission of a patient's written or verbal grievances
- Surveyor will review information to make sure it clearly tells patients how to submit a verbal or written grievance
- Surveyors will interview patients to make sure information provided tells them how to submit a grievance
- Must establish process for prompt resolution of grievances

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### Hospital Grievance Procedure 122

- Rule #8 – Hospital must have a P&P on grievance
- Specific time frame for reviewing and responding to the grievance
- Grievance resolution that includes providing the patient with a written notice of its decision, IN MOST CASES
- The written notice to the patient must include the steps taken to investigate the grievance, the results and date of completion

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### Hospital Grievance Procedure

- Facility must respond to the substance of each and every grievance
- Need to dig deeper into system problems indicated by the grievance using the system analysis approach
- Note the relationship to TJC sentinel event policy and LD medical error standards, CMS guidelines for determining immediate jeopardy, HIPAA privacy and security complaints, and risk management/patient safety investigations

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### Grievances 7 Day Rule

- Timeframe of 7 days is considered acceptable
  - If not resolved or investigation not completed within 7 days must notify patient still working on it and hospital will follow up
- Most complaints are not complicated and do not require extensive investigation
- Surveyor will look at time frames established
- Must document if grievance is so complicated it requires an extensive investigation

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### Grievances Written Response 123

- Hospital must give patient a written response
- Explanation to the patient must be in a manner the patient or their legal representative would understand
- The written response must contain the elements required in this section and not statements that could be used in legal action against the hospital
- Written response must include the steps taken to investigate the complaint
- Surveyors will review the written notices to make sure they comply with this section

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### Grievances 123 Top Problem Standard

- Written notice must be communicated in language and manner that can be understood
  - Remember the issue of low health literacy
  - Use interpreter when indicated
- CMS says if patient emailed you a complaint, you may e-mail back a response, if the hospital allows
- Must maintain evidence of compliance with the grievance requirements
- Grievance is considered resolved when patient is satisfied with action or if hospital has taken appropriate and reasonable action

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### TJC Complaint Standards



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### TJC Complaint Standard

- TJC has complaint standard RI.01.07.01
- Patient and family have a right to have complaints reviewed by the hospital
  - Different from CMS that says the patient or their designated representative
- 20 EPs
- Only 9 EPs are applicable to hospitals
- TJC calls them complaints
- CMS calls them grievances

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### RI.01.07.01 TJC Complaints

- **Standard:** Patient and or her family has the right to have a complaint reviewed
  - TJC calls it complaints and CMS calls it grievances
- EP1 Hospital must establish a complaint resolution process,
  - See also MS.09.01.01, EP1, and
  - LD.04.01.07 states the board or governing body is responsible for the effective operation of the complaint resolution process
  - Unless it delegates this in writing to the complaint resolution committee

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### RI.01.07.01 TJC Complaints

- EP2 Patient and family is informed of the complaint resolution process,
  - References MS.09.01.01 EP 1
  - This section states that the hospital has a clearly defined process for collecting, investigating, and addressing clinical practice concerns
  - Based on the recommendations from the Medical Staff-hospital needs to acts on concerns about a physician's practice or competence
- EP4 Complaints must be reviewed and resolved when possible.

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### RI.01.07.01 Complaints

- EP6 Hospital acknowledges receipt of a complaint that cannot be resolved immediately
  - Hospital must notify the patient of follow up to the complaint
- EP7 Must provide the patient with the phone number and address to file the complaint with the relevant state authority
  - Same as CMS requirement
- EP10 The patient is allowed to voice complaints and recommend changes freely with out being subject to discrimination, coercion, reprisal, or unreasonable interruption of care

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### RI.01.07.01 Complaints

- EP 18 Hospital provides individual with a written notice of its decision which includes (DS)
  - Name of hospital contact person
  - Steps taken on behalf of the individual to investigate the complaint
  - Results of the process
  - Date of completion of the grievance process
  - Same as CMS guideline

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### RI.01.07.01 Complaints

- EP19 Hospital determines the time frame for grievance review and response(DS)
- EP20 Process for resolving grievances includes a timely referral of patient concerns regarding quality of care or premature discharge to the QIO
  - QIO is the Quality Improvement Organization
  - Same as CMS
  - Patient can ask hospital to forward complaint to the QIO

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### Have a Policy to Hit All the Elements

**POLICY**  
All internal and external customer (patient, physician, staff or visitors) complaints and problems will be addressed at the time of the occurrence in an effort to resolve the customer complaint or grievance and to review and improve the process. All patient and or family complaints received must be responded to promptly. Patients have a right to complain without any fear of reprisal. Any patient or patient's representative who expresses an issue or grievance is assured that this process is welcome and not fear that there would be any retaliation for initiating this action.

Patients are informed to contact the Nursing Service Supervisor while in the hospital. Patients are also informed of their ability to contact the New York State Department of Health and the telephone number is provided to them at their request.

Any individual who believes his or her rights granted by the Health Insurance Portability and Accountability Act (HIPAA) Privacy regulations or any other state or federal laws dealing with privacy and confidentiality of health information have been violated may file a complaint regarding the alleged privacy violation to the Hospital's Privacy Officer (716)290-2047. The Privacy Officer will investigate alleged privacy violations and complaints made by patients or other individuals regarding alleged breaches of privacy.

**DEFINITION**  
**Patient Grievance** – (as defined by Centers for Medicare & Medicaid Services, ref. 402.13(x)(2)) – is a written or verbal complaint (when the verbal complaint about patient care is not resolved at the time of the complaint by staff present) by a patient, or the patient's representative, regarding the patient's care, abuse or neglect, issues related to the hospital's compliance with the CMS Hospital Conditions of Participation (COP).

- **Staff Present** – includes any hospital staff present at the time of the complaint or who can quickly be at the patient's location (e.g. nursing supervisor, nursing administration, etc.)
- If a verbal patient care complaint cannot be resolved at the time of the complaint by staff present, is postponed for later resolution, is referred to other staff for later resolution, requires investigation, and/or requires further actions for resolution, then the complaint is a grievance for the purposes of these requirements. A complaint is considered resolved when the patient is satisfied with the actions taken on their behalf.
- Billing issues are not usually considered grievances for the purposes of these requirements. However, a Medicare beneficiary billing complaint related to rights and limitations provided by 42 CFR 409 are considered a grievance.
- A written complaint is considered a grievance, whether from an inpatient, outpatient, released/discharged patient or their representative regarding the patient care provided, abuse or neglect, or the hospital's compliance with the COP.
- Information obtained with patient satisfaction surveys does not usually meet the definition of a grievance. If an identified patient writes or attaches a written complaint on the survey and requests resolution, then the complaint meets the definition of a grievance.

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### CMS Changes to Come with QIO

- 10 years ago a IOM report requested Congress to separate the functions of the QIO to do PI with hospitals and investigate complaints from patients
- Concerned about a conflict of interest with QIOs
- Beneficiary and Family Centered Care (BFCC) program will handle Medicare beneficiary complaints or case reviews and monitoring activities
  - Livanta LLC in MD will handle complaints two regions and in 18 states in western and north Atlantic states and Puerto Rico and Virgin Islands
  - Ohio KePRO will have three regions and the rest of the states and DC

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### CMS Changes to Come with QIO

- Concern was the recruitment of providers and hospitals to collaborate on quality projects
- And the process of investigating beneficiary complaints about care or fraud
  - Called a ding letter
- IOM found it a conflict in 543 report says working collaboratively with providers and investigating their activities within a single contract
- Now a wall will go up and CMS is restructuring the process and two separate contracts and vendors

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### CMS Restructures QIO Program

- So in summary, these two companies will review and monitor activities separate from the traditional improvement activities of the QIO
- They will review medical care, improve services, and help beneficiaries with complaints
- CMS will award contract to different groups to work directly with the hospitals and providers to improve the quality of patient care
- CMS issued a press release on this May 9, 2014

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### DNV Healthcare NIAHO Grievances

- DNV Healthcare has section PR 5 on the grievance procedure under the patient rights section
- SR.10 Addresses the submission of a written or verbal grievance and that a P&P is required
  - Must also include in the patient rights statement and inform patient or family in advance of providing care
- PR.5 Requires the hospital to have a formal grievance procedure that provides for the following;
  - List of whom to contact
  - Board's review and resolution of grievance or that it is delegated to the appropriate person or committee

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### DNV Healthcare NIAHO Grievances

- PR.5 Requires the hospital to have a formal grievance procedure that provides for the following (continued);
  - Referral process for quality of care issues to UR, Peer Review or Quality Management, as appropriate
  - Reasonable timeframes for review and resolution and prompt response
  - Grievance resolution must be in writing to the patient and must include person to contact at hospital, steps taken to investigate, results of grievance process and date of completion

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### DNV Healthcare NIAHO Grievances

- Uses same definition as CMS
- Needs to be address in timely and reasonable manner
- Written notice is required for initial acknowledgement within 7-10 days (CMS is 7 days)
  - Must include steps taken to resolve, results and date of completion
- If not must notify patient still working on it
- If minor request and immediately resolved do not have put in writing

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### DNV Healthcare NIAHO Grievances

- Must have procedure to refer Medicare patient concerns to the QIO if patient request, disagreement with a coverage decision, or wish to appeal premature discharge
- Surveyor instructed to verify P&P encourage alert staff if grievance
- Will verify information is given to patient
- Will make sure response is in writing and within time frame and time frame is explained to the patient

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### Consumer Reporting System



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### Consumer Reporting System

- Could there be a new reporting system for patient safety by consumers?
- The Obama administration wants to create a new system by which patients can report medical mistakes and unsafe practices by doctors and hospitals
- Concern is that medical mistakes go unreported
- Published a draft questionnaire for patients
- AHRQ published a notice in the Sept 10, 2012 Federal Register and comment period ended Nov 9, 2012

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## The End Questions?



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## Changes MR Must Contain

- TJC has a standard to improve patient centered communication by
- Qualifications for language interpreters and translators will be met through proficiency, assessment, education, training, and experience
- Hospitals need to determine the patient's oral and written communication needs and their preferred language for discussing health care under PC standard
- Hospital will communicate with patients in a manner that meets their communication needs

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## Changes MR Must Contain

- Collecting race and ethnicity data under RC.02.01.01 EP1
- Collecting language data under RC.02.01.01 EP1
- The patient's communication needs, including preferred language for discussing health care
  - If the patient is a minor, is incapacitated, or has a designated advocate, the communication needs of the parent or legal guardian, surrogate decision-maker, or legally authorized representative is documented in the MR
- The patient's race and ethnicity

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### Thanks for attending!



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